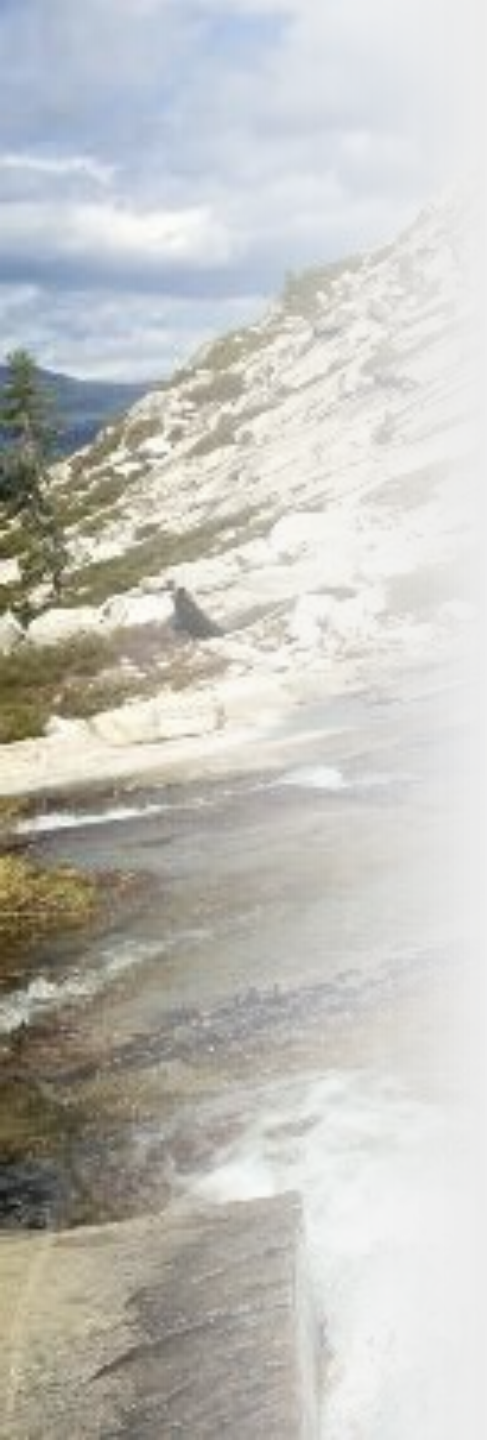




Effects of Drought on Water Utility Finances

Hope Hauptman, PhD

Erik Porse, PhD

Riley Currey

California Institute for Water Resources

University of California Agriculture and Natural Resources

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California Institute for Water Resources (CIWR)



Rachel Shellabarger,
Academic Coordinator,
Program Manager



Hope Zabronsky,
Academic Coordinator,
Program Manager



Divya Prakash,
Research Specialist,
Nitrogen and Irrigation



Erika Cassio Madrazo,
Project Scientist



Sam Sandoval Solis,
UC Davis Professor and
UCANR Cooperative
Extension Specialist,
Faculty Affiliate



Erik Porse,
Director, Cooperative
Extension Specialist



Hope Hauptman,
Project Scientist



Daniel Swain,
Professional Researcher,
Climate Science and
Communications



Camilo Salcedo,
Project Scientist

CIWR Programs

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CIWR student employees
and fellows support projects
and programs in water
resources

Climate Smart Agriculture Team

Community Education
Specialists, located in 10
counties across California

Nitrogen and Irrigation Initiative Team

Staff Research Associates
located in Central Coast and
Central Valley

Purpose and Motivation of Study

How has drought affected water utility finances in California?

Do observed relationships vary by utility characteristics such as size, population, climate, and income?

Utility finances are not well incorporated into water systems research

Are water systems prepared for future drought?



Drought in California



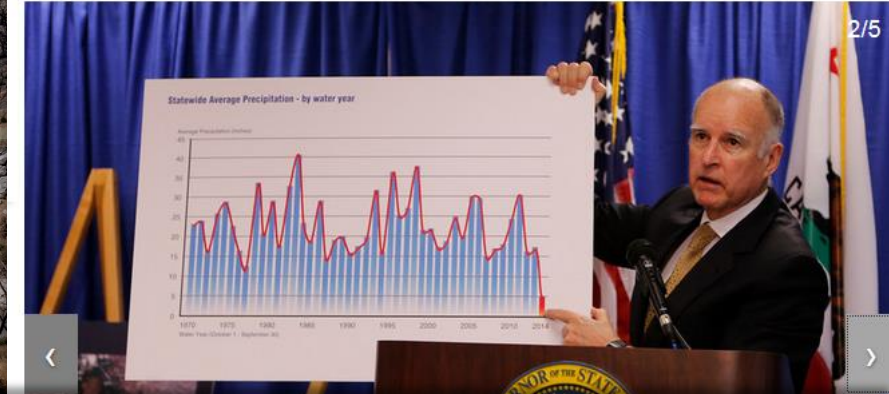
Brown declares California drought emergency

By Josh Richman and Paul Rogers

Staff writers

POSTED: 01/17/2014 09:09:42 AM PST | UPDATED: 3 MONTHS AGO

126 COMMENTS

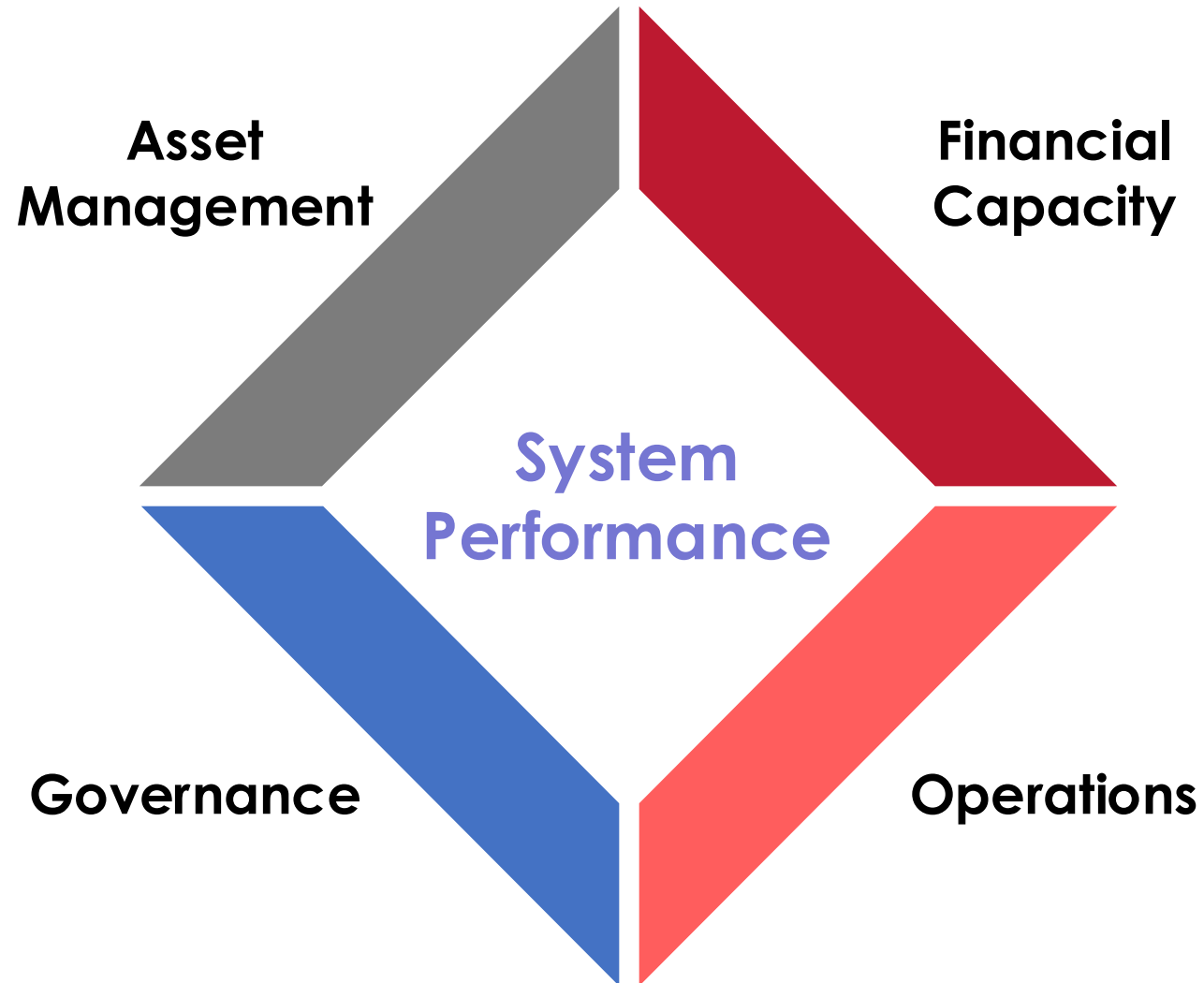


For first time in 15 years, drought hits 100% of California

Comments 8 Email Share 578 Tweet 93 Like 485 +1 35



Key Factors in Water System Performance



Some Simple Water System Financial Metrics

$$\text{Adjusted Operating Ratio} = \frac{\text{Operating Revenues}}{\text{Operating Expenses} + \text{Depreciation}}$$

*Where depreciation is the accrued
reduction in the value of assets over time*

$$\text{Coverage Ratio} = \frac{\text{Total Revenue} - \text{NonDebt Expenses}}{\text{Debt Payments}}$$

$$\text{Days of Cash on Hand} = \frac{\text{Unrestricted Cash}}{\text{Operating Expenses per Day}}$$

Early Analysis: Investigating Trends

Water Utility Financial Analysis



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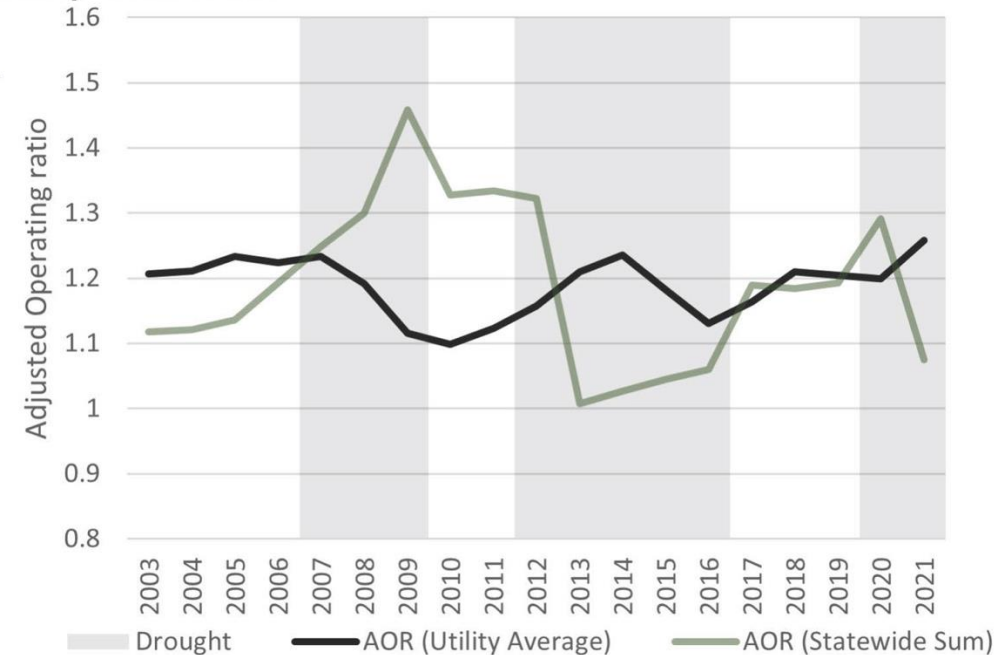
Goal: Examine the effects of drought on water utility finances.

$$\text{Adjusted Operating Ratio (AOR)} = \frac{\text{Operating Revenues}}{(\text{Operating Expenses} + \text{Depreciation})}$$

AOR (Utility Average): Annual mean value of utility-specific annual adjusted operating ratios (n = 270)

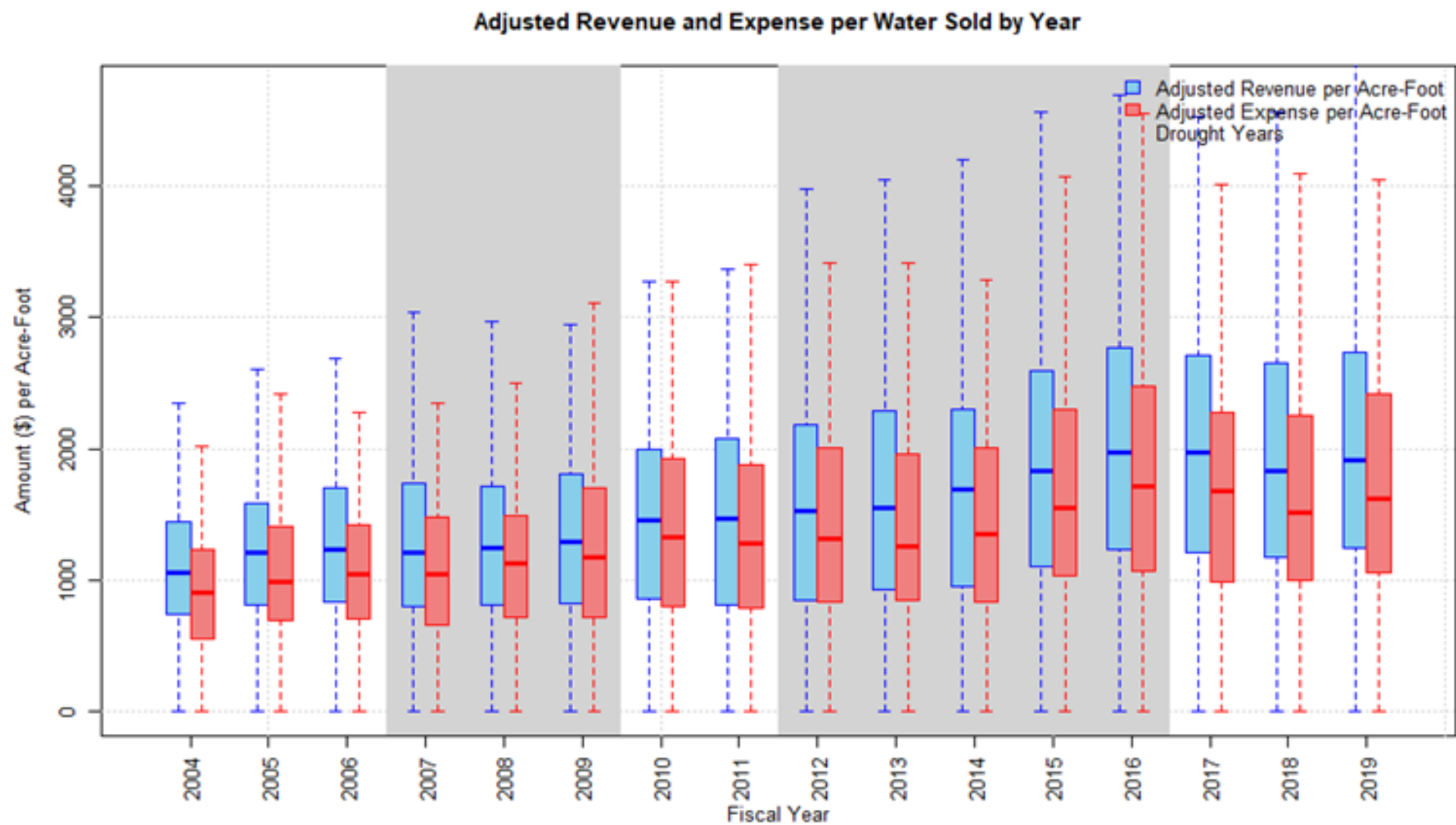
AOR (Statewide Sum): Annual value of the adjusted operating ratio when summing revenues and expenses of all utilities

Regression Model: Preliminary models have not yielded statistically significant results comparing drought & AORs

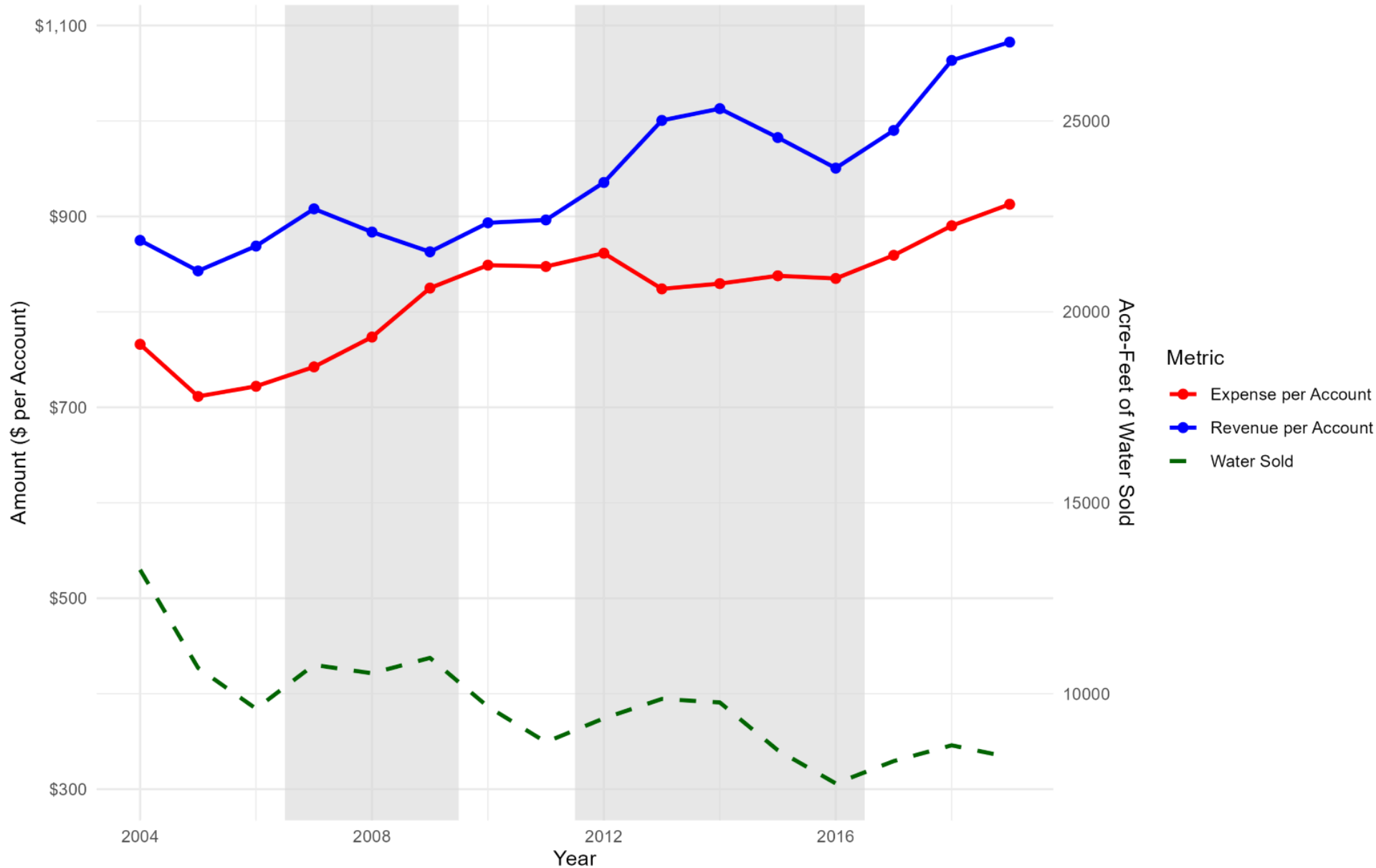


California municipalities report detailed annual financial performance metrics to the State Controller (data available from 2004-2022), which can be combined with water system operations data and evaluated through statistical modeling

Results: Changes in Revenues and Expenses



Median Revenue and Expense per Account
Shaded areas indicate drought years (2007-2009, 2012-2016)



Results:
Changes in
Revenues &
Expenses per
Account

Results: Statistical Modeling

Regression modeling shows weak correlations with drought and water utility finances unless controlling for utility-specific factors

- Tested with multivariate linear regression (OLS) models, linear mixed models (fixed and variable effects), and clustering

Adjusted Operating Ratio in a water systems appears to decrease about 2% in drought years



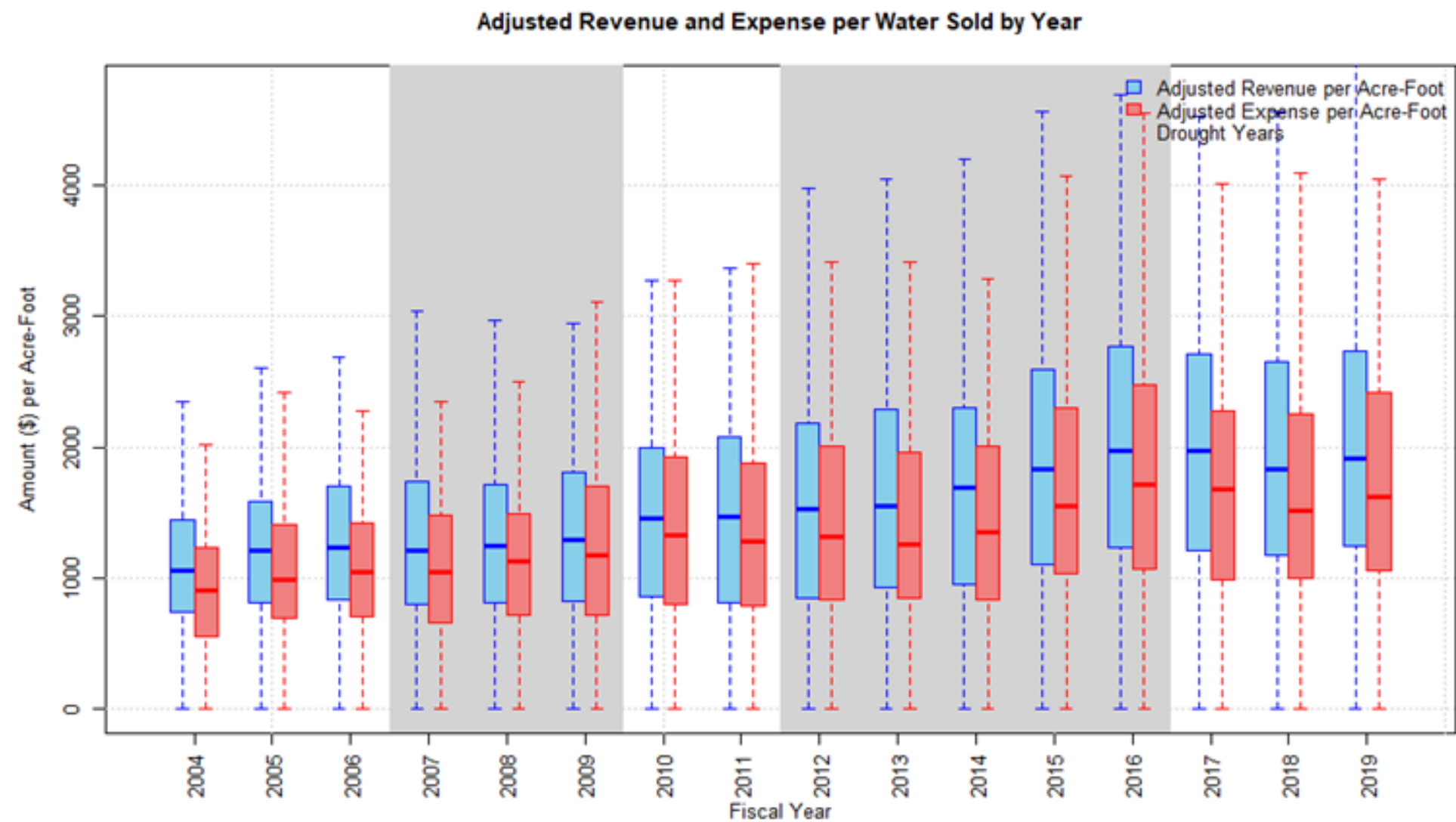
Results: Linear Mixed Models

Linear mixed effects models that control for agency variability show modest correlations of drought and adjusted operating ratio, but not revenue or expenses

- Explanatory variables:
 - Agency fixed effects
 - Drought indicator, Evapotranspiration, Precipitation, and Total Accounts as variable effects

Response variable	Drought Effects Coefficient	p-value	R ² (marginal/conditional)	Notes
Log(AOR)	−1.9%	0.014	0.0015 / 0.377	Significant — AOR dropped by 1.9% during drought
Log(OR)	-1.5%	0.057	0.0010 / 0.368	Somewhat significant — dropped by 1.5% during drought
Log(Revenue)	-0.5%	0.562	<0.0001 / 0.968	Not significant — no meaningful change during drought
Log(Expense)	+1.0%	0.234	<0.0001 / 0.971	Not significant — no meaningful change during drought
Log(Depreciation)	+3.9%	0.164	0.0002 / 0.746	Not significant — slight upward trend but not significant

Rising Costs



Source: Hauptman et al (in preparation)

Conclusions

California water utilities have seen increased costs from drought and water scarcity

Drought has affected agency finances, but many have incorporated this into fiscal planning

Agencies are maintaining financial viability by recovering costs from ratepayers

System affordability is stable, but community affordability is an increasing challenge

A Report by a Panel of the

NATIONAL ACADEMY OF PUBLIC ADMINISTRATION

Developing a New Framework for Community Affordability of Clean Water Services



U.S. Environmental
Protection Agency



NATIONAL ACADEMY OF
PUBLIC ADMINISTRATION®

October 2017

Thank You

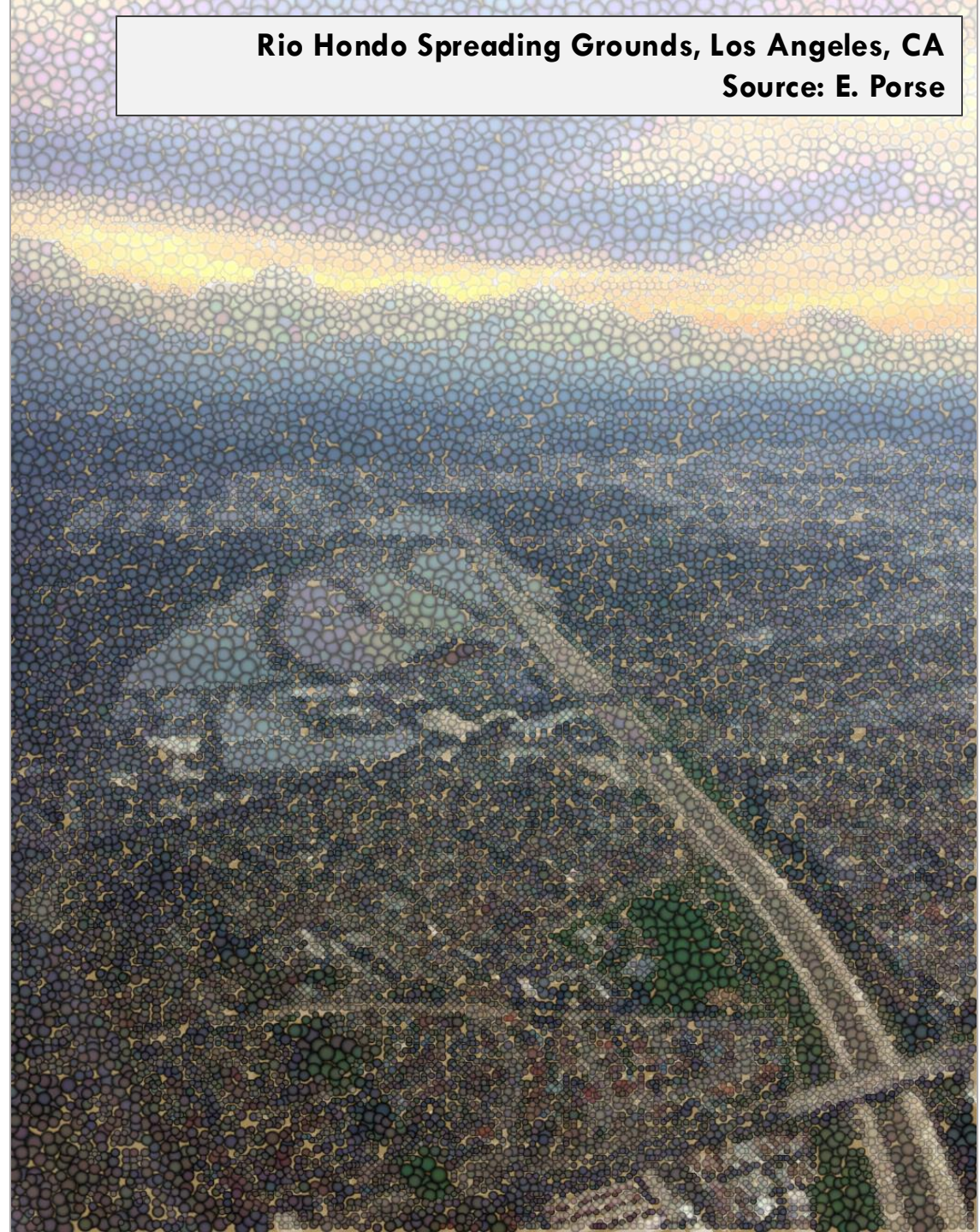
Contact

Erik Porse, eporse@ucanr.edu

Hope Hauptman, hhauptman@ucanr.edu

<https://ciwr.ucanr.edu>

Rio Hondo Spreading Grounds, Los Angeles, CA
Source: E. Porse

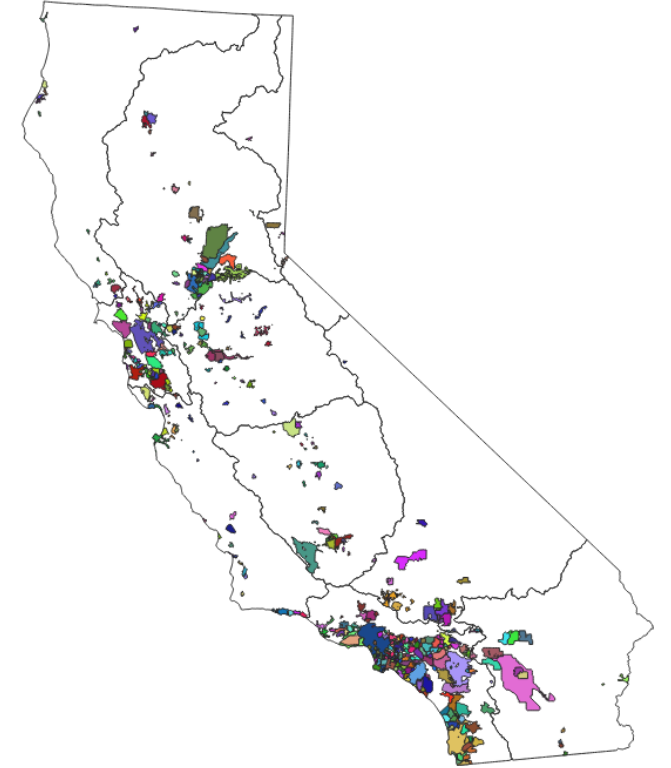


Drought in California

California has experienced five periods of significant drought since 1976

- 2018 legislation: Established a new water use efficiency framework for urban areas with demand targets
 - ~400 suppliers, 95% of population

Both financial sustainability and water availability are critical for water systems



Source: E. Porse

Motivation

Utility finances are a significant driver of decision-making, but not well incorporated into water systems research

As drought risk increases, are water agencies in California prepared?



Data Sources and Methods

California municipalities report annual financial data to the State Controller

- Data available from 2004-2022

Combine this with water use data and develop statistical modeling to evaluate trends over time

